



Mining Operations, Public Roadways, and Overview of Potential Impacts

Proactive By Design.
Our Company Commitment

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OVERVIEW

- Background
- Issue - Truck Impacts to Roads
- Impacts on Infrastructure
- State-Specific Impacts and Damage Mitigation Strategies



BACKGROUND

- Speaker Background
- Mining - Core Industry for ~30 years
 - Client and Industry Advocacy
 - Industry Association Support – (not just name on list)
 - IMA-NA, NISA, NSSGA, WISA, MAA, IAAP
 - Committees, Subcommittees, Task Forces – Chair and Support
 - Papers, Presentations, Training
 - Proactive
 - One Company





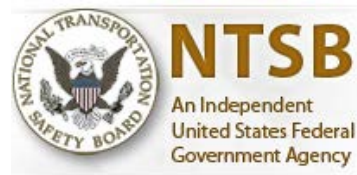
BACKGROUND

- Industry Advocacy
 - Annual DC Capitol Hill Visits
 - State Senate Testimony
 - IPCB and WI Testimony
 - Rule Making - MNSSRAP
 - Regulatory Agency Interaction
 - Draft Rule Making Review



BACKGROUND

- Industry Advocacy
 - Industry Group Presentations and Webinars
 - Stakeholder Presentations
 - National Transportation Safety Board (NTSB)
 - Society for Mining, Metallurgy & Exploration (SME)
 - American Planners Association
 - County Engineers, County Zoning Officials





BACKGROUND

- Industry Advocacy
 - White Papers – NSSGA, MAA, IAAP, WISA, Progressive Rail, IMA-NA
 - Policy Papers

Policy Study The Heartland Institute

No. 137 – May 2015

Environmental Impacts of Industrial Silica Sand (Frac Sand) Mining

By Isaac Orr and Mark Krumenacher*

Policy Study The Heartland Institute

No. 138 – June 2015

Economic Impacts of Industrial Silica Sand (Frac Sand) Mining

By Isaac Orr and Mark Krumenacher*

Second in a series
 #137 (May 2015): Environmental Impacts of Industrial Silica Sand (Frac Sand) Mining
 #138 (June 2015): Economic Impacts of Industrial Silica Sand (Frac Sand) Mining

Policy Study The Heartland Institute

No. 140 – February 2016

Social Impacts of Industrial Silica Sand (Frac Sand) Mining: Land Use and Value

By Mark Krumenacher and Isaac Orr*

Fourth in a series

Policy Study The Heartland Institute

No. 143 – December 2016

Comprehensive Regulatory Control and Oversight of Industrial Sand (Frac Sand) Mining

By Mark Krumenacher and Isaac Orr

Fifth in a series

Policy Study The Heartland Institute

No. 139 – September 2015

Roadway Impacts of Industrial Silica Sand (Frac Sand) Mining

By Isaac Orr and Mark Krumenacher*

Third in a series

Policy Study The Heartland Institute

No. 144 – April 2017

Air Quality and Industrial Sand (Frac Sand) Mining

By Isaac Orr and Mark Krumenacher*

Sixth and final in a series





ISSUE

Truck Impacts to Roads

- Real or Imagined?
- New or Old?
- Statewide, Regional or Local?



ISSUE - Truck Impacts to Roads

- Real, Imagined, New or Old Issue?
 - Wisconsin Has ~2,500 NMM Mines
 - Illinois, Michigan and Minnesota – Likely Similar Numbers
 - Iowa Reports 1,100
- The Recent Increase in Industrial Sand Mines Did Not Change These Numbers



ISSUE - Truck Impacts to Roads

- What Has Changed?
 - Public Awareness
 - New Industrial Sand Mines - Faster Rate Than Other NMM
 - New Industrial Sand Mines - in New Areas
 - Isolated Impacts to Local Roads
 - Social Media



ISSUE - Truck Impacts to Roads

- Not All Mines Use Roads to Same Extent
 - Some Are Located on Class A Highways
 - County, State and US
 - Trucking From Mine to Processing
 - Some Do, Some Do Not



Impacts on Infrastructure

- Roads Deteriorate Over Time Due To:
 - Traffic Load
 - Environmental Factors



Impacts on Infrastructure Traffic Load

- Vehicle Weight
- Average Daily Traffic (ADT)
- Distribution of Vehicle Weight Over the Axles



Impacts on Infrastructure Traffic Load

- Vehicle Weight
 - Exponential Relationship Between Weight and Potential Impact
 - Average Passenger Vehicle ~1.5 to 2 Tons
 - Tractor-Trailer ~40 Tons
 - Loaded Tractor-Trailer
 - 20 to 25 Times Heavier than Passenger Vehicles
 - Impact May Be Equivalent to 5,000 Cars
 - **On a Road Not Designed For Heavy Traffic**



Impacts on Infrastructure Traffic Load

Vehicle Weight

- Federal Law Requires All States to Allow GVW of 40 Tons
 - Interstate System and Other Designated Highways
 - Certain Distances Off These Highways En-route to Terminals
- Several States Allow Greater GVW When More Than Five Axles
 - Allowable Under “Grandfather Clauses” in Federal Law
 - Michigan – Maximum 11 Axles – 82 Tons
 - Minnesota – Maximum 8 Axles – 54 Tons
 - Maximums Based on Per Axle Limitations



Impacts on Infrastructure Traffic Load

- Illinois, Iowa and Texas - Maximum 40 Tons -
- Wisconsin - Maximum 40 Tons
 - Applicable to All “Class ‘A’ Highways”
 - All State Trunk Highways and Connecting Highways, County Trunk Highways, Town Highways and City and Village Streets Not Designated as “Class ‘B’ Highways”
 - Class B Highways – Maximum 24 Tons
 - 60% of Class A Limits
- Most States Allow Higher Maximums With Permit



Impacts on Infrastructure Traffic Load - National Trends

National Trends

- Toward Lower Axle Weights and Higher Gross Vehicle Weights.
- Proposed Changes to Federal Law For US Highways
 - Most Recently During the 2012 Federal Highway Bill
 - Most Common Proposal - GVW of 97,000 lbs. 48.5 Tons
 - Would Add One 17,000-lb. Axle to 53-Foot Trailer



Impacts on Infrastructure Traffic Load – National Trends

- The Transportation Research Board (TRB) Published Research – the “Turner Proposal”
 - Heavier Gross Vehicle Weights on More Axles, With Each Axle Carrying Less Weight
 - Net Decrease of \$326 Million in Annual Pavement and Bridge Costs Nationally
 - Shippers and Businesses Would Save an Estimated \$2 Billion Annually



Impacts on Infrastructure Traffic Load

- Common Truck Types Transporting Industrial Sand
 - Five-axle Tractor-Trailers GVW 40 Tons
 - Quad-Axle Dump Trucks GVW 36-37 Tons



Impacts on Infrastructure Environmental Factors

Rainfall and Temperature.

- Rainfall
 - Penetrates the Structure of the Road, Alters the Properties of Different Layers
 - Pavement Becomes More Vulnerable to Traffic Loads
- Temperature
 - Generates Stresses Causing Materials to Expand and Contract
 - Frost Heave



State-Specific Impacts and Damage Mitigation Strategies

- Wisconsin
- Minnesota
- Iowa
- Illinois



State-Specific Impacts and Damage Mitigation Strategies

Wisconsin

- Local Jurisdictions Often Impose:
 - Hours of Operation
 - Truck Routes and Speeds
 - Road Repair Liabilities



State-Specific Impacts and Damage Mitigation Strategies

Wisconsin

- Wisconsin Statutes Provide Authority to Local Governments Protect Roadways
 - Statute 348.16 - Set Weight Restrictions on Class B Highways - Include County and Town Highways and Village and City Streets
 - Statute 348.17 - Impose Special or Seasonal Weight Limits
 - Statute 349.16 – Enter Road Upkeep and Maintenance Agreements [RUMA]



State-Specific Impacts and Damage Mitigation Strategies

Wisconsin

- Road Upkeep and Maintenance Agreements (RUMAs)
 - Negotiated
 - Upgrade or Maintain Roads to Accommodate Changed Use
 - Most Appropriate for Improving Road Class B to A
 - Chippewa County Examples in Policy Paper No. 3



State-Specific Impacts and Damage Mitigation Strategies

Wisconsin

- Inconsistencies in the Application of Authorities
- Need Fact-Based Engineering to Apply Statutes and Develop RUMAs
 - Traffic Impact Analysis (TIA)
 - WisDOT Facility Development Manual (FDM)



State-Specific Impacts and Damage Mitigation Strategies

Wisconsin

- Local Officials Cannot Regulate State Roads
- Maintenance and Improvement Costs by State
- WisDOT Northwest Region Reports
 - Overall Impact of Frac Sand Mining on State Highway System Will be Relatively Minor
 - Small Percentage of Highway Segments
 - Primarily Improvements at Public and Private Road Intersections - Most at Sand Industry Expense



State-Specific Impacts and Damage Mitigation Strategies

Minnesota

- 7 of 9 Sand Mines Located Within Existing NMM
- Established Transportation Infrastructure Along U.S. and State Highways



State-Specific Impacts and Damage Mitigation Strategies

Minnesota

- 2016 Minnesota Statutes - 298.75 Aggregate Material Removal Production Tax
- Tax on Removal of Aggregate
- Collected and Administered at the County Level.
- Any County May Impose if County Board Has:
 - Voted After a Public Hearing to Impose the Tax, and
 - Has Notified the Commissioner of Revenue
- 21.5 cents per cubic yard or 15 cents per ton



State-Specific Impacts and Damage Mitigation Strategies

Iowa

- One Industrial Sand Mine
- No Hope for Others Due to Geology and Restrictive Ordinances



State-Specific Impacts and Damage Mitigation Strategies

Illinois

- 6 of 7 Industrial Sand Mines Are in La Salle County
- One in Ogle County.
- 5 of 7 Mines - Decades to >100 Years
 - On U.S., State, or County Highways Designed Decades Ago to Accommodate Heavy Truck Traffic.
 - One New Mine On U.S. highway.
 - One New Mine On County Highway



State-Specific Impacts and Damage Mitigation Strategies

Concluding Remarks

- Industrial Sand Mining Has Not Lead to Widespread Damage to Public Roads.
- Industrial Sand Operators Have Paid to Repair, Upgrade, and Maintain Local and County Roads.



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